# COQUILLE INDIAN TRIBAL CODE

# Chapter 192 Part 1 – General Governmental Affairs

**Enrollment Ordinance** 

Chapter 192 1 Coquille Indian Tribe

# COQUILLE INDIAN TRIBE Chapter 192

Enrollment

# **Index**

Subchapter, Secti	Page	
<u> </u>	<u> </u>	ruge
192.010	Authority and Purpose	3
192.150	<b>Enrollment Committee</b>	3
192.160	Enrollment Staff	3
192.170	Confidentiality	3
192.180	Conflict of Interest	3
192.190	Enrollment Requirements	4
192.200	Application for Enrollment	4
192.210	Applicant	4
192.220	<b>Supporting Documents</b>	5
192.240	Burden of Proof	5
192.250	Acceptance or Rejection of Enrollment	5
192.260	Appeals	5
192.270	Dual Membership Prohibited	9
192.280	Voluntary Relinquishment of Enrollment	10
192.290	Challenges to Enrollment	10
192.291	Involuntary Relinquishment of Enrollment	11
192.295	Honorary Tribal Membership	13
192.300	Coquille Tribal Roll	13
192.310	Verification of Enrollment	14
192.400	Severability	14

Chapter 192 Coquille Indian Tribe 2

# COQUILLE INDIAN TRIBE Chapter 192

## Enrollment

# 192.010 Authority and Purpose

1. The authority for this Ordinance is found in the Coquille Constitution Article II.

# 2. Purpose

The purpose of this ordinance is to support the development and maintenance of the membership of the Coquille Indian Tribe and to establish an orderly process for considering enrollment applications as required by Article II of the Constitution of the Coquille Indian Tribe

#### 192.150 Enrollment Committee

#### 1. Establishment of Committee

The Tribal Council shall appoint an Enrollment Committee composed of at least three members. The Enrollment Committee shall be a "standing committee" as defined by the Coquille Tribal Committee Ordinance and it shall be governed by the provisions of the Committee Ordinance except that wherein the two ordinances conflict, the provisions of this Ordinance shall govern.

#### 2. Duties of Committee

The Enrollment Committee shall work with the tribal enrollment staff to make enrollment applications available upon request and to establish and maintain the Coquille Tribal roll. It shall also review each application for enrollment and recommend to the Tribal Council either acceptance or rejection of each application.

#### 192.160 Enrollment Staff

The Tribal Enrollment staff shall maintain files with enrollment information and supporting documents for each application, review and evaluate all applications for enrollment, make recommendations to the Enrollment Committee, maintain the Coquille Tribal Roll, and do other duties as required. The members of the Enrollment Staff are tribal employees and are subject to tribal personnel policies and regulations in the same manner as other tribal employees.

# 192.170 Confidentiality

All applications for enrollment and supporting documents are confidential information. These documents shall only be available to the Enrollment Committee, Tribal Enrollment staff, Tribal Council, or other necessary staff on a need to know basis. The Tribal Court and any designated third party investigator shall also have access to this information when officially reviewing an appeal or challenge involving enrollment. Revealing information in the enrollment files to someone other than those parties indicated above shall be grounds for disciplinary action if employed by the Tribe, or grounds for removal from the Enrollment Committee.

Chapter 192 Enrollment

#### 192.180 Conflict of Interest

Members of the Enrollment Committee and Tribal Enrollment staff may not make a recommendation on any enrollment application involving a member of his or her immediate family. A member of the Enrollment Committee may count toward the quorum requirements regarding action taken by the Enrollment Committee which involves a member of his or her immediate family as that term is defined in CITC  $\delta$  144.130

The definition of immediate family is father, mother, sister, brother, daughter, son, spouse or spouse equivalent or any other person living in the same household as the committee or staff member. CITC  $\delta$ 144.130.

# 192.190 Enrollment Requirements

In order to be eligible for enrollment in the Coquille Indian Tribe, an applicant must either:

- 1. be named on the official tribal membership roll prepared pursuant to the requirements of Section 7 (b) of the Coquille Indian Restoration Act, 103 Stat. 91; provided, that such roll may be corrected by the Tribal Council with the approval of the Secretary of the Interior; or,
- 2. be a descendant of a member of the Coquille Indian Tribe. For purposes of this Enrollment Ordinance, descent from a member of the Coquille Indian Tribe shall include lineal descent from any person who was named on any roll or records of Coquille Indian Tribe prepared by the Department of the Interior prior to the effective date of the Tribal Constitution. See, Coquille Indian Tribe Constitution, Article II, Section 1.

# 192.200 Application for Enrollment

- 1. The Tribal Enrollment staff shall develop and maintain an enrollment application form. This application form shall contain space for the name of the applicant, his or her date of birth, the parentage of the applicant, if the applicant is a minor or incompetent, the name of the person filing the application, and a statement that all of the statements on the application are true, complete and correct to the best of the applicant's knowledge and are made in good faith. All applications for enrollment shall begin with the written completion of this form and submission of it along with the supporting documents to the Tribal Enrollment staff.
- 2. All persons who filed complete applications for enrollment on the Tribal roll prepared by the Bureau of Indian Affairs pursuant to Section 7 of the Coquille Restoration Act but did not qualify for enrollment on that tribal roll shall be deemed to have submitted applications for enrollment as of the enactment date of this ordinance.

# **192.210 Applicant**

Applications for enrollment may be filed by any person who believes he or she meets the enrollment criteria. Applications for minors (children under age eighteen years of age) or incompetent persons may be filed by their parents, next of kin, legal guardian, or other person responsible for the applicant's care.

# 192.220 Supporting Documents

1. Every application for enrollment must be accompanied by at least one supporting document. This supporting document or documents must establish ancestry and parentage of the applicant. Supporting documents may include but are not limited to: a copy of the applicant's birth certificate, court decrees, or notarized acknowledgments of paternity. The Enrollment Staff or Enrollment Committee will, in most cases, request DNA testing of parents or relatives sufficient to prove lineal descent and may request other additional supporting documents.

When the Enrollment Committee requests an applicant to submit proof of DNA testing in support of his or her application, the Tribe will pay for the DNA testing when the results of such testing establishes the eligibility for enrollment in the Tribe provided that such funding has been appropriated by the Tribal Council in the annual budget.

2. Any paternity acknowledgments and other affidavits filed as supporting documents shall be retained in the applicant's file and shall not be released except by lawful order of a court of competent jurisdiction or pursuant to CITC 192.291. Recommendations to the Tribal Council on the applicant's enrollment shall not include these supporting documents or the information in them. The recommendation need only state that sufficient evidence was presented to establish eligibility.

# 192.240 Burden of Proof

The burden of proving eligibility for enrollment shall be upon the applicant or the person making the application. The burden of proof shall be by a preponderance of the evidence.

## 192.250 Acceptance or Rejection of Enrollment

When the application for enrollment is complete and it has been reviewed by the Enrollment staff and Enrollment Committee, the application and the recommendation of the Enrollment Committee shall be presented to the Tribal Council. The Tribal Council shall accept or reject an application for enrollment by resolution. More than one applicant may be accepted or rejected in each resolution.

The Tribal Enrollment Staff shall inform each applicant in writing of the Tribal Council's decision within ten working days of the decision. The notification of rejection of enrollment must include an explanation of the basis of the rejection. Notices of rejection of enrollment must be sent by certified mail, return receipt requested.

# **192.260** Appeals

1. Any person who filed an application for enrollment which was rejected may appeal that decision to the Tribal Court.

# Chapter 192 Enrollment

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- a. Petition for Review
  - (1) The aggrieved person must file a petition for review with the Tribal Court within fifteen working days of receipt of the notice of rejection. The Petition must include the information required on the enrollment application, copies of the supporting documents submitted with the application and state the reasons why the Petitioner believes that the decision to reject the enrollment application was wrong. The Petitioner must also send a copy of the appeal with the Tribe's Enrollment Office.
  - (2) If the applicant is a minor, a Petition for Review may be filed on his or her behalf by:
    - (a) either parent, or;
    - (b) a legal guardian including a tribal or state social services agency who has permanent or temporary legal custody of the Child.
  - (3) The petition shall substantially be as follows:

## COQUILLE INDIAN TRIBAL COURT

IN THE MATTER OF: ENROLLMENT APPLICATION	)	Petition to Challenge Denial of Enrollment			
OF	_)	Demar of Emorrheit			
	)	Case No.			
	1.				
Pursuant to Section 192.260.2.(a	) of the Coquille	e Enrollment Ordinance,			
(Hereafter Petitioner), respectfully requests the Court to review his/her application for					
enrollment. Petitioner respectfully represents to the Court as follows.					
	2.				
Petitioner submitted an application for enrollment in the Coquille Indian Tribe on					
Petitioner received	d a letter from th	e Tribal Enrollment Office on			
stating that the Tribal Coun	cil rejected Petit	cioner's application for enrollment in the			
Tribe.					

Petitioner believes that the Tribal Council's decision to deny his/her application for enrollment					
was wrong based upon the following:					
	_				
	_				
	_				

4.

Petitioner submits that the documentation submitted along with the application for enrollment clearly demonstrates that he/she meets the criteria for enrollment set forth in the Section 7 of the Tribe's Constitution and Section 192.120 of the Enrollment Ordinance. The Tribal Council's decision to reject the enrollment application was clearly erroneous.

5.

The petition seeking review of the Tribal Council's decision is timely because it has been filed within fifteen days of the receipt of the letter notifying Petitioner of the rejection of the enrollment application. This Court has jurisdiction over this petition because it was timely filed and the Council's decision to reject an enrollment application is subject to review under CITC 192.260.

6.

WHEREFORE, Petitioner requests this Court that remand the application to the Enrollment

Committee reconsideration with instructions to accept my application for enrollment.

Chapter 192

7

Coquille Indian Tribe

	(Signature of Petitioner)	
State of Oregon	)	
County of Coos	)ss )	
Signed and sworn before	re me on	
My commission expire	Notary Public	
	Certificate of Service	
	Certificate of Service	
I hereby certify t Tribal Enrollment Staff (Choose One)	that I sent a copy of my Petition to Challenge Enrollments by	nt Decision on the
	copy of my Petition to the Tribal Enrollment Office by I Administrative Office during business hours on OR	leaving a copy of
(Fill in Date Copy was o	delivered to Administrative Office)	
	of my Petition to the Tribal Enrollment Office by deportant Service first class postage prepaid aton	siting a copy of
(Fill in City from which	document was mailed) (Date it was mailed	l.
(Print your name)		
(Sign your name)		

Chapter 192 Coquille Indian Tribe 8

Chapter 192 Enrollment

#### b. Response to Petition

The Tribal Enrollment Office must file a written statement explaining the decision to reject the application for enrollment within ten business days of the filing of the petition with the Tribal Court. The Enrollment Office must also provide a copy of its Response to the Petitioner.

#### c. Tribal Court's Review

- (1) The Tribal Court in its discretion may hold a hearing on the matter provided that such hearing will be held within thirty days of receipt of the Response to the Petition. At such hearing, both the Petitioner and Enrollment Officers should be have an opportunity to explain their position to the Court and to answer any questions asked by the Court.
- (2) The Tribal Court shall issue a written order explaining its decision on the petition within fifteen days of a hearing if held on the petition or within fifteen days of the filing of the Response to the Petition if no hearing is scheduled.

#### d. Standard of Review

The Petitioner shall have the burden of persuading the Court that the decision to reject the application for enrollment was clearly erroneous or violates the Tribe's Constitution.

#### Remedy:

The only remedy that the Tribal Court may order on such appeals is to remand the application to the Enrollment Committee for reconsideration in light of the Court's decision. An applicant denied enrollment shall not under any circumstances be entitled to any money damages from the Tribe, the Enrollment Committee, Committee members or Tribal staff either in their official or individual capacities.

# 192.270 Dual Membership Prohibited

No person who is an enrolled member of any other tribe, band, or Indian community officially recognized by the Secretary of the Interior shall be qualified for membership in the Coquille Indian Tribe, unless he or she has relinquished in writing his/her membership in such tribe, band or community. Any member of the Coquille Indian Tribe who applies for and is accepted as a member of another federally recognized Indian tribe shall automatically forfeit enrollment in the Coquille Indian Tribe.

If one parent of an applicant for enrollment is a member of another federally recognized Indian tribe, the enrollment application must be accompanied by a certification from the governing body of that tribe or from the Bureau of Indian Affairs office having administrative jurisdiction over that tribe, that the applicant is not a member of the tribe.

Chapter 192 Enrollment

## 192.280 Voluntary Relinquishment of Enrollment

Any tribal member, eighteen (18) years of age or older, may withdraw from enrollment in the Coquille Indian Tribe by filing a notarized written request with the Tribal Enrollment staff. Written requests to withdraw from enrollment filed on behalf of a tribal member who is under eighteen (18) years of age shall not be accepted by the Tribal Council unless either a certification from another federally recognized Indian tribe is submitted that proves that the minor will be enrolled in that tribe, or the minor is currently subject to investigation pursuant to CITC 192.291. Written requests filed on behalf of a minor will only be accepted if filed by a parent or legal guardian of the minor tribal member. Upon receipt of such notice, the Tribal Enrollment staff will send acknowledgment of receipt of the notice stating the date such notice is effective. Withdrawal becomes effective ten (10) business days from the receipt of the notice of withdrawal at the tribal office.

A person who has withdrawn from enrollment in the Coquille Indian Tribe may file an application for re-enrollment. The Tribe will not consider or act on a re-enrollment application until expiration of a ninety day waiting period, measured from the date that such an application is filed. This ninety day waiting period will apply to all pending and future applications for re-enrollment. A re-enrollment applicant must apply for re-enrollment by filing an enrollment application and documentation that he or she is not enrolled in any other federally recognized Indian tribe.

# 192.290 Challenges to Enrollment

- 1. Tribal members may challenge a member's eligibility for enrollment. Such challenges must be written and signed by the tribal member. All such challenges must be presented to the Tribal Court. The sole basis for such a challenge is that the member does not qualify for enrollment in the Coquille Indian Tribe under Article II of the Coquille Tribal Constitution.
- 2. The burden of proving such challenges shall be upon the proponent of the challenge. The burden of proof shall be beyond a reasonable doubt.
- 3. The Tribal Court shall have the responsibility of reviewing such challenges in the following manner.
- (a) Upon receipt of such a challenge, the Tribal Court must notify the tribal member whose eligibility is challenged and provide the member with a copy of the written and signed challenge and any attachments to the written challenge. The tribal member shall be given an opportunity to respond to this information in writing to the Court within thirty days of receipt of the Court's notice.
- (b) After the tribal member has responded to the challenge, the Tribal Court will review the challenge, and the response to the challenge. The Tribal Court will review this information and decide if the challenge is more likely than not valid.
  - (1) If the Tribal Court decides that it is unlikely that the challenge is valid, the Court must decide that no further action is warranted and notify the parties involved of its

# Chapter 192 Enrollment

decision.

- (2) If the Tribal Court decides that it likely that the challenge is valid, the Tribal Court will direct the Tribal Enrollment Committee to conduct a further investigation of the matter.
  - (A) Upon the request for further investigation, the Tribal Enrollment Committee will review the challenge, the response and the original application for enrollment of the tribal member involved. After reviewing this information, the Committee will submit a written report and recommendation to the Tribal Court within thirty days of receipt of the Court's directive to conduct such investigation.
  - (B) The Tribal Court shall review the report and recommendation and make a final decision on the matter. If the Court decides that the challenge has established beyond a reasonable doubt that the member is not eligible for enrollment in the Tribe, they shall direct the Tribal Enrollment staff to remove the member from the tribal roll and notify the parties of the decision.

# 192.291 Involuntary Relinquishment of Enrollment

- 1. An enrolled person may be involuntarily disenrolled by the Tribal Council upon the recommendation of the Tribal Enrollment Committee, if the Tribal Enrollment Committee determines that the enrolled person was granted membership on the basis of false or erroneous information and that there is no information indicating that the member qualifies for enrollment under Article II of the Coquille Tribal Constitution.
- 2. The Tribal Enrollment Committee will conduct an investigation and prepare a written report as follows prior to taking any action on a person's enrollment status:
- (a) If a Tribal Enrollment Committee Member receives or obtains any information that raises a reasonable doubt as to the eligibility of any currently enrolled Coquille Tribal Member they shall share this information with the Tribal Enrollment Committee at the next regularly scheduled meeting.
- (b) If a Tribal Enrollment Staff Member receives or obtains any information that raises a reasonable doubt as to the eligibility of any currently enrolled Coquille Tribal Member they shall share this information with the Tribal Enrollment Committee at the next regularly scheduled meeting.
- (c) Upon disclosure of the information and discussion as to the credibility and reliability of the information the Tribal Enrollment Committee shall vote on the need to authorize an independent investigation. A majority vote by the committee shall be sufficient to sanction an investigation. If the majority vote of the Tribal Enrollment Committee is to decline an investigation then no further action will be taken. If an investigation is sanctioned the Tribal Council

# Chapter 192 Enrollment

Representative for the Enrollment Committee shall provide notice of such investigation to the Tribal Council no later than the next regularly scheduled meeting of the Tribal Council.

- (d) If the Tribal Enrollment Committee authorizes an independent investigation they shall charge the Tribal Legal Department, or such other qualified independent designee, with conducting a confidential fact finding mission and generating a confidential written report outlining the investigation findings. All final written reports shall be prepared timely and housed under lock and key within the Tribal Legal Department.
  - (1) Notwithstanding any other Tribal law, and subject to applicable Federal law, the independent investigator shall have full access to review all relevant and pertinent documents and interview all relevant and pertinent people with knowledge of any family history or previous admissions. The independent investigator shall keep all information acquired confidential and shall only share said information in the confidential written report.
  - (2) The independent investigator shall be authorized to request original birth certificates for challenged enrolled persons from the person themselves, or the family members of a minor enrolled person, and from any necessary third party including, but not limited to Tribal or State Courts.
  - (3) The independent investigator shall be authorized to request DNA testing for challenged enrolled persons and other necessary family members to confirm direct lineal descent when such information would likely be determinative. Refusal or failure to participate in DNA testing can be considered evidence of a tacit admission.
  - (4) The independent investigator is charged with drafting a report that upholds the enrollment requirement of direct lineal descent as specifically outlined in the Coquille Tribal Constitution under Article II and shall not focus on historical inconsistencies or grammatical discrepancies.
  - (5) Notwithstanding any other Tribal law, all employees, staff, and committee members shall have immunity from any actions concerning violations of Tribal laws governing confidentiality when discussing enrollment applications, documents, and related information with the independent investigator.
- (e) The Tribal Enrollment Committee shall provide a final copy of the confidential report to the enrolled person who is the subject of the report and shall allow them an opportunity to respond to the report in writing within thirty days.
- (f) After reviewing and discussing the written report and any written response, from the enrolled person who is the subject of the report, the Tribal Enrollment Committee shall vote, by majority decision, to either provide a recommendation for involuntary disenrollment to the Tribal Council or not to provide a recommendation and to allow the enrollment status to remain unchanged. The Enrollment Committee shall provide notice of their final recommendation decision to the enrolled person, who is the subject of the report, and shall allow them an opportunity to voluntarily disenroll if a recommendation for involuntary disenrollment has been determined. Any Enrollment Committee Members who find themselves, or an immediate family member, as that

# Chapter 192 Enrollment

term is defined in CITC  $\delta$  144.130, the subject of an investigation shall recuse themselves from voting.

- (g) The report and the recommendation of the Enrollment Committee shall be confidentially presented to the Tribal Council. The Tribal Council shall publicly accept or reject the Enrollment Committee recommendation by resolution and must address the issue no later than the next regularly scheduled Tribal Council meeting following presentation of the report and recommendation. More than one enrolled person may be involuntarily disenrolled in each resolution. Tribal Council Members shall abstain from voting on all involuntary disenrollment resolutions that involve themselves or immediate family members as defined in this ordinance.
- 3. Any person who is a descendant of a person disenrolled pursuant to CITC 192.291 and who does not otherwise meet the membership criteria of the Coquille Indian Tribe under Article II of the Coquille Tribal Constitution shall also be subject to the disenrollment procedures of this section.
- 4. Upon disenrolling a person via Tribal Council Resolution, the Tribal Enrollment Staff shall promptly provide written notice of the disenrollment decision, by providing a copy of the Tribal Council Resolution, to the disenrolled person. The disenrollment notice shall be sent via first class and certified mail, return receipt requested to the disenrolled person, or in the case of a child, the disenrolled child's parents, guardians or custodians.
- 5. Nothing in this ordinance shall prohibit a person who has been involuntarily disenrolled from filing a new application for enrollment. If sufficient evidence is provided with any new application for enrollment to support a recommendation for enrollment then said recommendation shall not be unreasonably withheld on the basis of a previous involuntary disenrollment action.

## 192.295 Honorary Tribal Membership

From time to time, the Tribal Council might wish to recognize the extraordinary contributions to the Tribal community made by non-Tribal members. The Tribal Council may, by resolution, grant the title of "Honorary Tribal Member" to individual people who have demonstrated noteworthy service to the tribe over a significant period of time. The sole benefit of Honorary Tribal Membership status shall be the title of "Honorary Tribal Member". Honorary Tribal Members shall have no benefits or duties of Tribal members enrolled in the Tribe in accordance with the Tribal Constitution and this Ordinance. Honorary Tribal Member status cannot be passed on to one's children. Honorary memberships do not entitle people to participate in federal programs designed to benefit the welfare on Native people. Honorary tribal members may be granted discounts at Tribal businesses, unless otherwise prohibited by CIT ordinance or Federal law. The intent of this paragraph is not to alter the criteria for enrollment in the Coquille Indian Tribe.

## 192.300 Coquille Tribal Roll

All original Tribal Rolls and census rolls shall be kept under security. An updated Tribal Roll shall be printed annually the last week of December. The Tribal Enrollment staff shall submit quarterly reports to the Tribal Council of the additions and withdrawals of tribal membership and the current number of enrolled members.

Information from the Tribal Roll shall be made available to the Tribal Council, tribal staff, Bureau of Indian Affairs, and Indian Health Services upon demonstration of need to know such information. The Tribal Roll shall be included in the annual tribal report.

#### 192.310 Verification of Enrollment

Upon request of state agencies, federal agencies, other Indian tribes, the tribal enrollment staff shall provide written verification that a person is or is not enrolled in the Coquille Indian Tribe.

# 192.400 Severability

If a court of competent jurisdiction finds any provision of this ordinance to be invalid or illegal under applicable tribal and or federal law, such provision shall be severed from this ordinance and the remainder of this Ordinance shall remain in full force and effect.

History of Amendments to Chapter 192 Enrollment Ordinance:

Revised 03/03/93
Revised 04/06/01
Adopted 05/18/01
Amended 05/16/03
Adopted 06/26/03
Amended May10, 2007
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